Cleaner vehicles and fuels: Learning from International Best Practices

Anup Bandivadekar

ECMA ECT 2016 New Delhi November 9, 2016



Fundamentals of controlling air pollutant emissions from motor vehicles

New vehicle standards

Technology neutral (but technology-forcing...) emissions standards for new vehicles.

Must consider emissions from all mobile sources: on-road, offroad, marine, locomotives, aviation...

Limit values only as good as:

- Compliance and enforcement
- Real-world performance

Fuel quality standards

High fuel quality (especially low sulfur levels) enables advanced emission control technologies to be deployed in the fleet.

Fuel quality compliance programs critical to prevent damage to engines and prevent misfueling

In-use vehicle emission control

Clean up legacy vehicles on the roads

Comprehensive program includes:

- Catching gross-emitters (I/M, remote sensing, maintenance, etc.)
- Cleaner fuels
- Scrappage/replacement programs
- Retrofit programs
- Complementary strategies (low emission zones, driver training, etc.)

"Systems Approach"

Not shown but also important: transportation demand management, modal shift, traffic optimization, and more

http://www.theicct.org/global-health-roadmap

http://www.theicct.org/best-practicesemission-control-in-use-hdvs



Recent policy developments globally



BS VI standards implementation by 2020 is a major



http://www.theicct.org/india-bharat-stage-vi-emission-standards

Summary of major developments globally

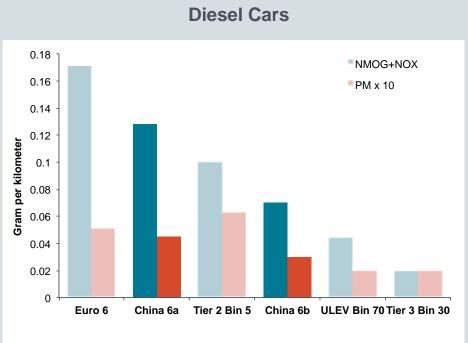
- US implementation of Tier III light-duty emission standards from MY 2017 onwards
- EU adopting real-driving emissions (RDE) test requirements
- EU and Japan adopted World Harmonized Light-duty Vehicles Testing Procedure (WLTP)
- Beijing proposed perhaps the most stringent emission standards in the world
- China proposed China 6/VI emission standards
- EU adopted Stage V emission standards for non-road vehicles

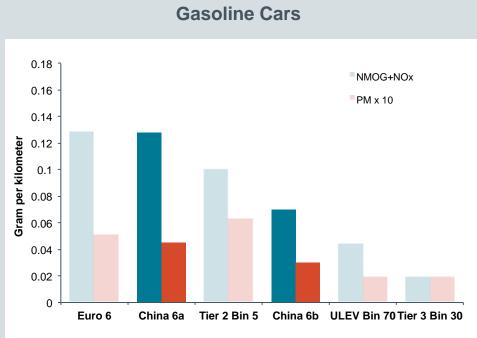
China 6 emission standards are an ambitious step forward

- Emission limits are fuel neutral and more stringent than those in Euro 6
- N₂O emission limits
- Stringent evap. limits, innovative 48-hr test procedure, OBD and ORVR requirement
- OBD provisions largely based on CA OBD II with a few modification
- Modified RDE boundary conditions



Comparison between China 6 (a and b), Euro 6, Tier 2 and LEV 3 standards





- [1] Emissions limits are those for Type I test (regular temperature, cold start emission test)
- [2] For diesel light-duty vehicles, Europe and China regulate HC and NOx, instead of NMOG+NOx
- [3] For gasoline light-duty vehicles, Europe and China regulate NMHC and NOx, instead of NMOG+NOx
- [4] This analysis simply compares direct emission limits, and does not take into consideration the differences in test cycle and procedures among various regulatory programs



Major reform of China Clean Air Law strengthens authority for compliance and enforcement

- Clear authority to enforce standards
 - Recall authority is established for motor vehicles and off-road engines
 - Clear authority of central and provincial environmental agencies (MEP and provincial EPBs) to impose large fines (1-3 times product value) for producing, selling and importing non-compliant vehicles
 - Clear authority of the industry ministry (MIIT) to suspend or discontinue the production of violating vehicles/engines
- Clear authority of environmental agencies to perform compliance testing
 - Authority of MEP and provincial EPBs to investigate and test newly produced and sold vehicles and engines
 - Authority of local EPBs to perform random onsite and roadside emission inspection and testing, including remote sensing tests.
- Highlighted shared burden among government, industry, and consumers
 - Manufacturers of vehicles and engines shall test their products to ensure emission compliance before introducing the products into commerce
 - Manufacturers shall publish their emission compliance test result information to the public
 - Manufacturers shall recall their vehicle/engine products if they are found not in compliance with standards due to design, manufacturing defects

Consumers are prohibited from tampering/modifying emission control devises (incl.

Yellow Label Vehicle road restriction plan in Guangdong Province

	Guangzhou	Shenzhen	Foshan	Dongguan
Starting date	January 1, 2014	January 1, 2015	January 1, 2015	November 1, 2014
End date	Dec. 31, 2018	N/A	N/A	Dec. 1, 2015
Restriction Area in 2014 (km²)	528	841	101	N/A
Jurisdiction constructed area (km²)	990	841	101	153
% Area	53%	100%	100%	N/A
Restriction time	All day	All day	All day	Daily 9:00-18:00
Supervision	Surveillance cameras, police	Surveillance cameras, police	Surveillance cameras, police	Surveillance cameras, police
Penalty	200 RMB and 3 points on license	300 RMB and 3 points on 200 RMB and points on licer		200 RMB and 3 points on license
Exception	Emergency vehicles*, municipal vehicles, and road maintenance vehicles are not restricted	Emergency vehicles, city buses, passenger vehicles with more than 20 seats, China II diesels with Transportation Permit	Emergency vehicles	Emergency vehicles, China II buses

^{*} Emergency vehicles usually include: Army, police, fire, ambulance, project emergency.

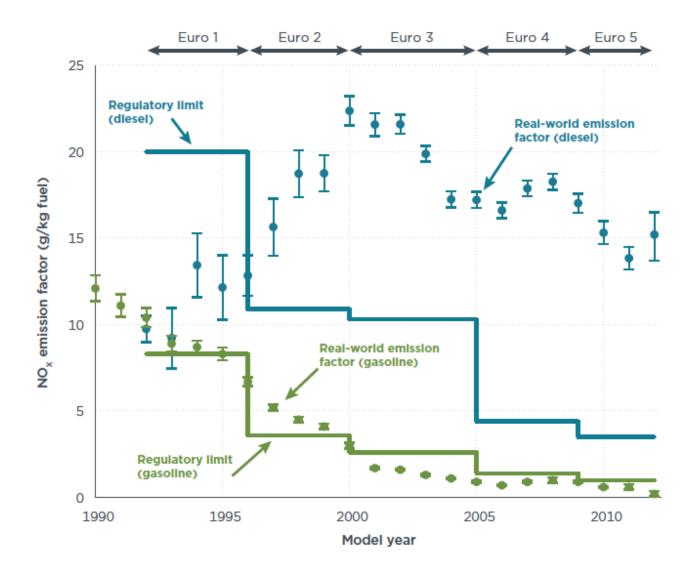


http://www.theicct.org/review-and-analysis-in-use-vehicle-emission-control-programs-guangdong-province

On year after Dieselgate

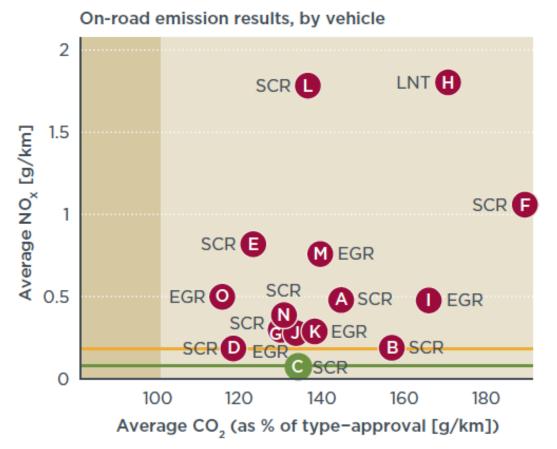


While emission standards were tightened, real-world NO_x from diesel cars remained high





On the road, on average, NO_x emission levels of new diesel cars are 7 times the regulatory limit





15 test vehicles in total (6 manufacturers), with different NO_x control technologies:

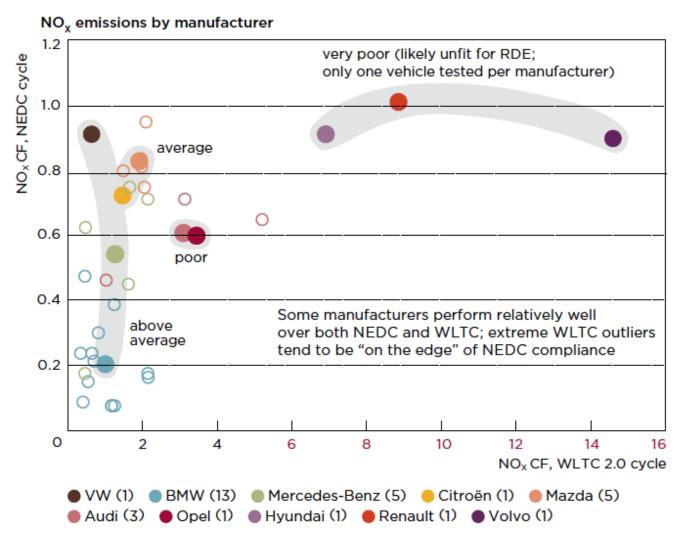
- 10 selective catalytic reduction (SCR)
- · 4 exhaust gas recirculation (EGR)
- 1 lean NO_x trap (LNT)

Average Euro 6 NO_x conformity factors (ratio of on-road emissions to legal limits):

- all cars: 7.1
- best performer (Vehicle C, SCR): 1.0
- bad performer (Vehicle H, LNT): 24.3
- worst performer (Vehicle L, SCR): 25.4



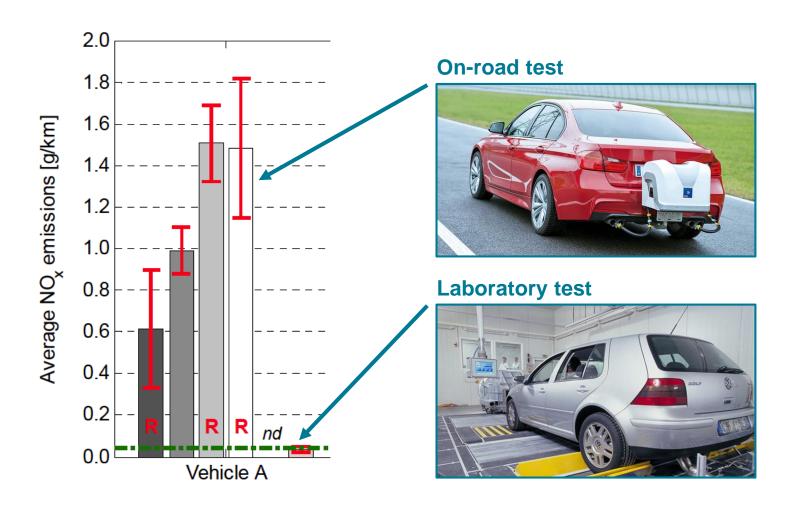
Even a slight variation in testing conditions can result in drastically high NO_x emission levels





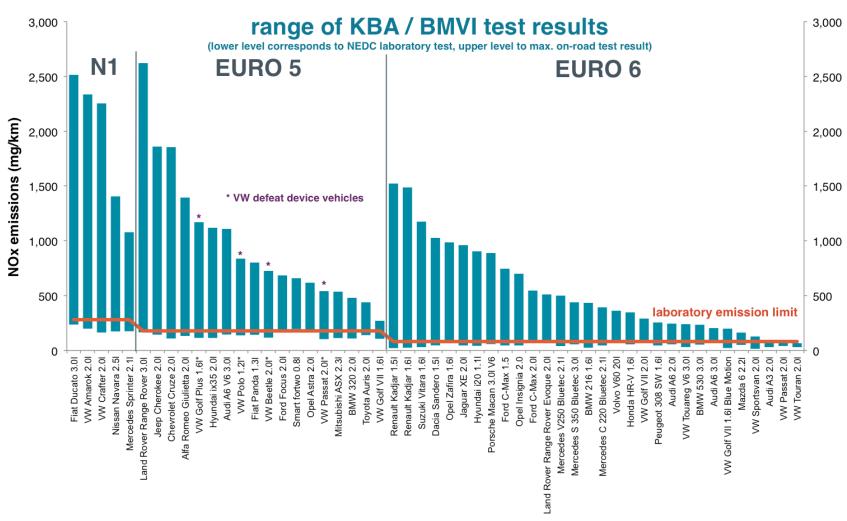
(Solid dots mark the average of the vehicle subset. Numbers in parentheses indicate the number of cars in the subset)

A comparison of laboratory vs. on-road test results for 3 diesel cars in the US triggered "Dieselgate"



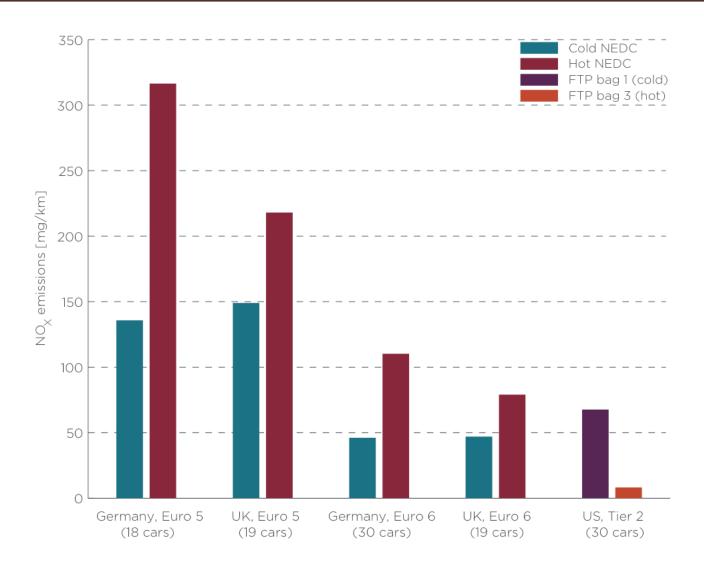


Government testing has confirmed earlier findings and points to numerous other defeat devices





A popular type of defeat device is recognizing cold start conditions as type approval testing





Nearly all manufacturers in the EU make use of the "thermo-window" defeat device

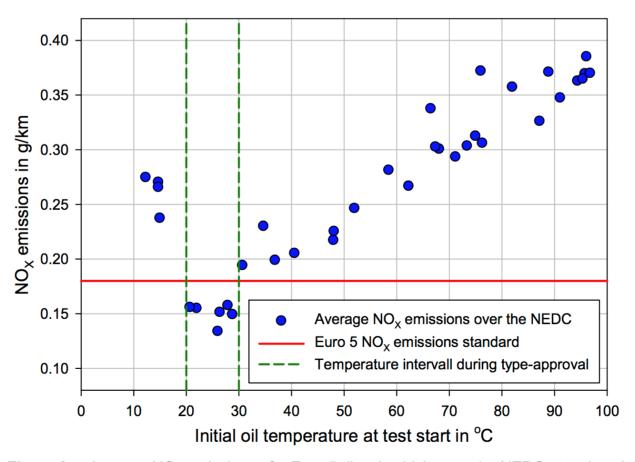
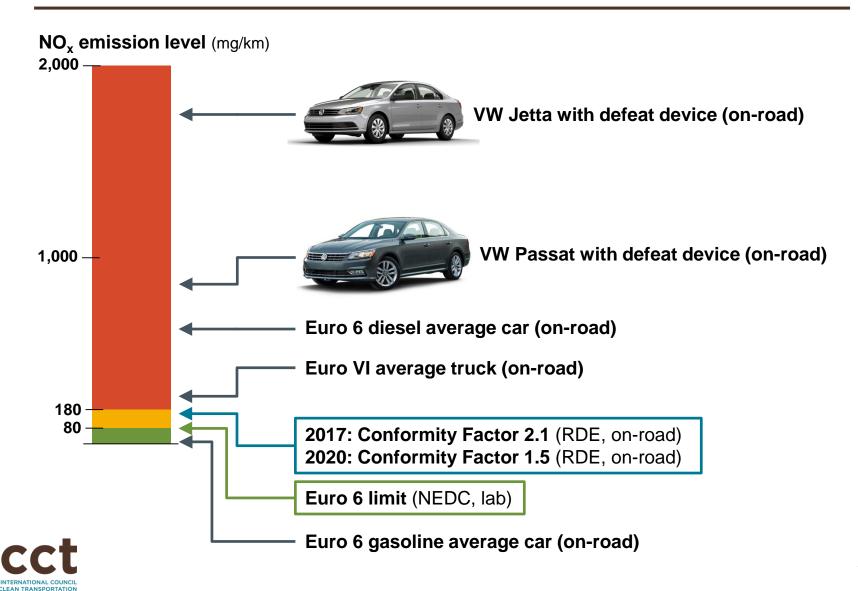


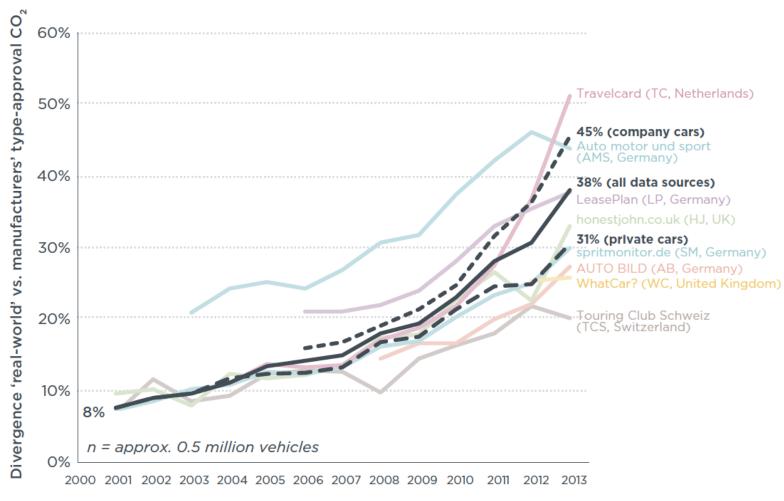
Figure 9: Average NO_X emissions of a Euro 5 diesel vehicle over the NEDC at various initial engine temperatures (Data source: Kühlwein, 2012)



Introduction of new RDE test procedure is an improvement but still masks part of the emissions



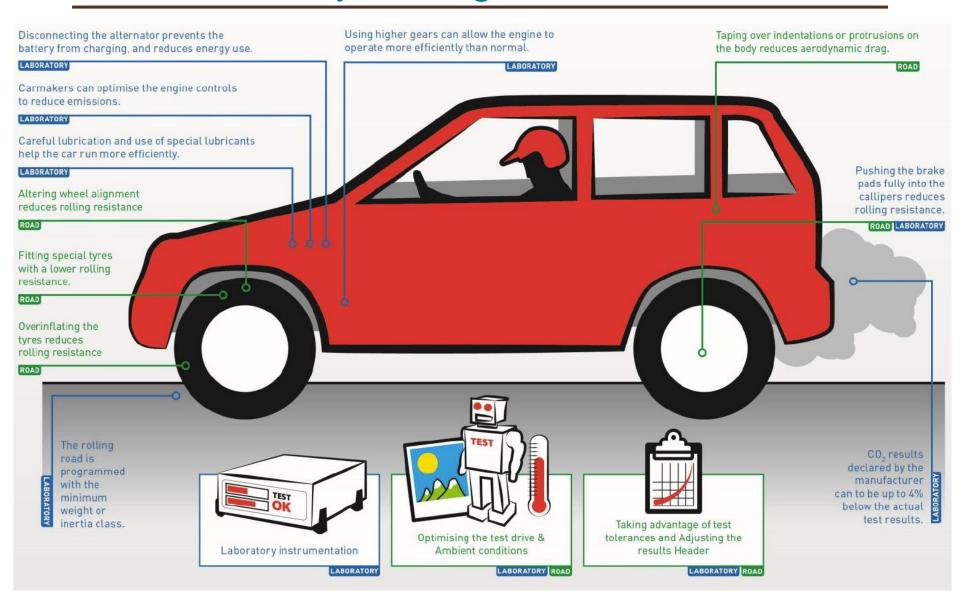
The difference between laboratory and real-world CO₂ emissions increased to 40% in recent years





Build year / Fleet composition year / Launch year / Test year

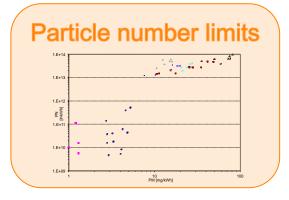
There are many ways to optimize vehicles for the laboratory testing



Implications for India



Many provisions of BS VI make it a more robust emission standard, but some have been delayed



HDV In-service conformity testing Portable Emissions

Portable Emissions
Measurement
System (PEMS)

Delayed until 2023



Delayed until 2023

Enhanced onboard diagnostics (OBD)



OBD delays for 2/3 wheelers



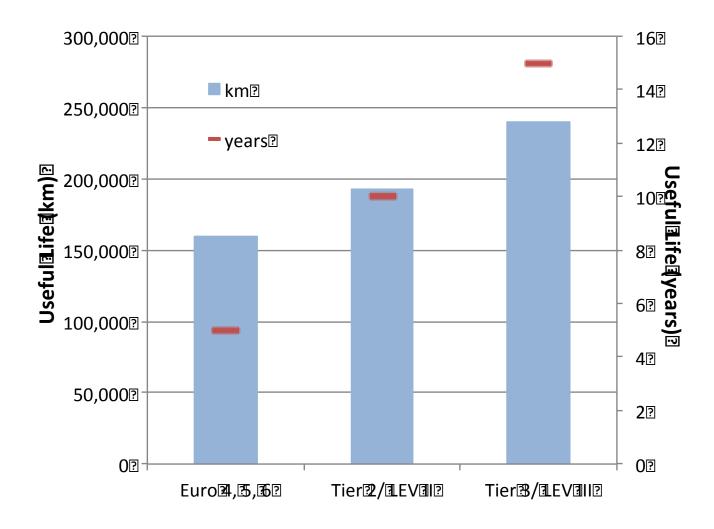


WLTP not adopted

- Extended durability requirements
- Tighter methane requirements for CNG

Lower durability than EU in some cases

Useful Life of Emissions Control Systems





In the EU there is a lack of emissions regulation enforcement, resulting in "type-approval tourism"

REGULATOR	REGULATOR	REGULATOR	REGULATOR
Coast-down testing	Laboratory testing	Conf. of Production	In-use surveillance
no confirmatory testing	no confirmatory testing	check quality system no confirmatory testing	only some Member States no legal consequences
MANUFACTURER	MANUFACTURER	MANUFACTURER	MANUFACTURER
Coast-down testing	Laboratory testing	Conf. of Production	In-use surveillance
results not public	 "representative" vehicle (CO₂); tested in NEDC 	• random samples CO ₂ allowed 8% higher	• only for exhaust emissions, not CO ₂
VEHICLE DESIGN AND BUILD	↓	o km	80,000 km
MANUFACTURER	MANUFACTURER	MANUFACTURER + REGULATOR MANUFACTURER	
Coast-down testing	Laboratory testing	Selective	In-use surveillance
results public	highest emission vehicle90% production; 5 cycles	Enforcement Audit	• at 16,000 + 80,000km • about 2,000 tests
REGULATOR	REGULATOR	• regulator can, early on,	REGULATOR
Coast-down testing Laboratory testing		require testing of vehicles pulled straight	In-use surveillance
periodic confirmatory testing of in-use vehicles	confirmatory testing for about 15% of vehicles	from the assembly line	randomly and targeted selected vehicles

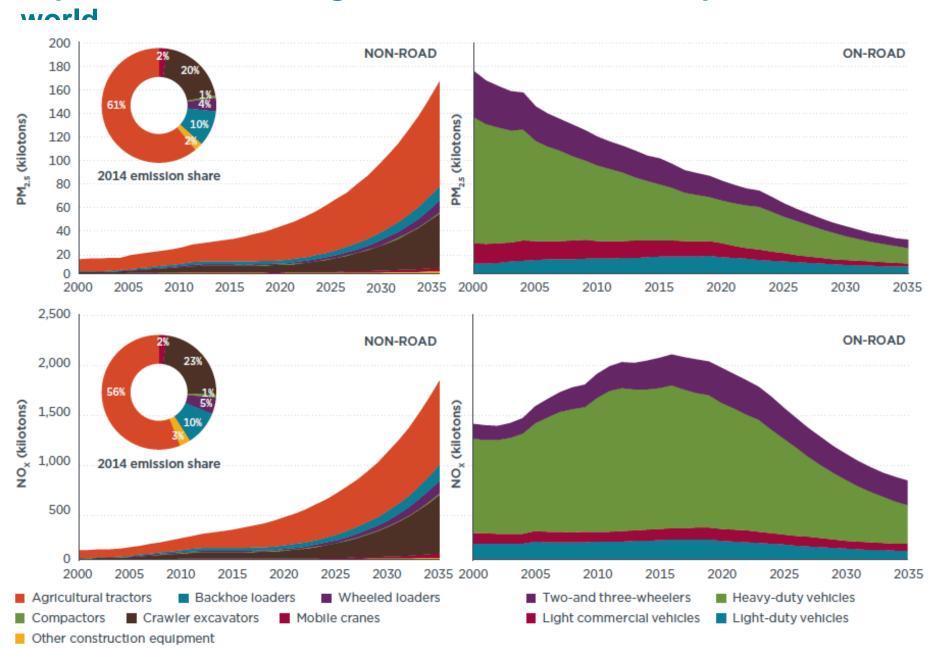


India needs to improve both vehicle compliance and Inspection/Maintenance (I/M) programs

- Suggested improvements in compliance program
 - Vehicle manufacturers should be required to test a select number of low-mileage and high-mileage vehicles manufactured by them (In-Use Verification Program), and report all data to MoRTH
 - Detailed in-use compliance testing (IUCP) should be required if samples fail during IUVP
 - MoRTH, through NATRiP, should conduct in-use surveillance tests
 - MoRTH must have the ability to recall vehicle models failing in the IUCP and/or in-use confirmatory tests

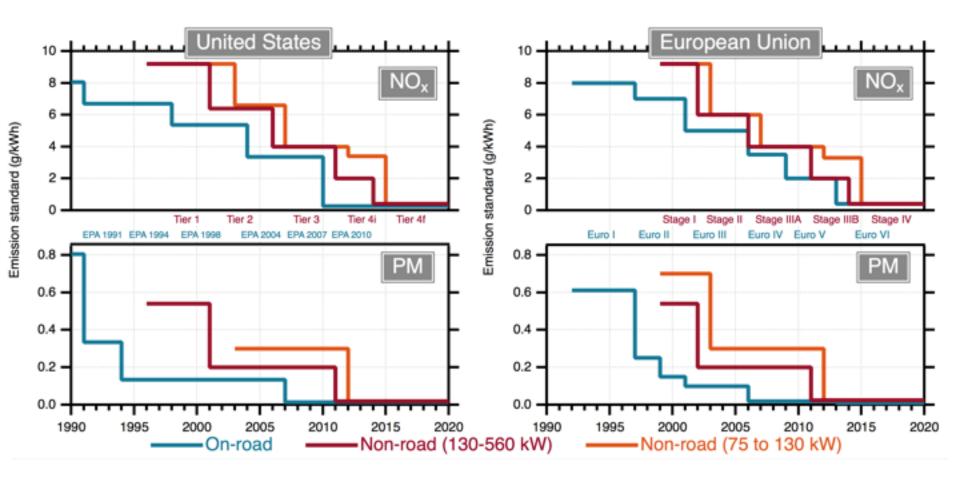


Importance of reducing non-road emissions in a post BS VI



http://www.theicct.org/non-road-emissions-inventory-india

Comparison of on-road HD and non-road engine regulatory pathways in the U.S. and EU





European Stage V regulation goes further than US Tier 4, and will require a diesel particulate filter on all non-road diesels from 2020 onwards.

Opportunity for improvement

Fuel compliance issues

	India	US	Japan
Fuel Testing	Oil industry tests fuel; only one independent fuel testing lab	Oil industry tests every batch; EPA audits industry tests & contracts testing to multiple independent labs across the country	Oil industry testing before sale; METI tests all service stations annually at one of nine NPA labs
Presumptive Liability	Oil companies not responsible once fuel leaves their	All parties in fuel distribution system responsible	All parties in fuel distribution system responsible

depots

No centralized or

computerized

None to date

system

Fuel Registration &

Tracking

Penalties

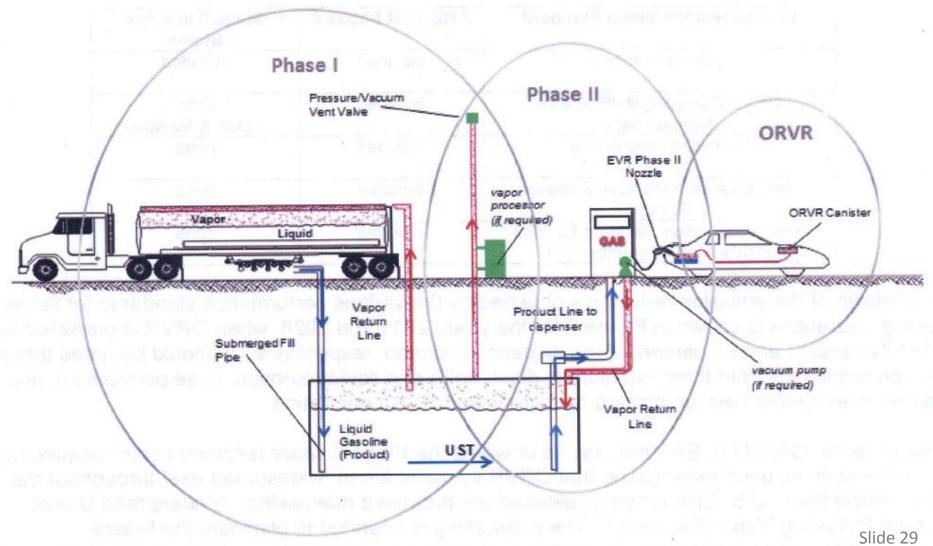
system accounts for all fuel nationwide Fines and criminal charges against violators

Computerized EPA

Designate & Track

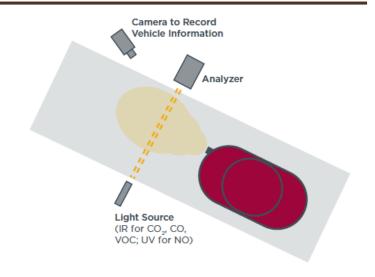
All fuel and fuel handlers registered with METI Fines and possible jail time; noncompliant service stations closed

Vapor Recovery Options: Stage I, Stage II controls/On-board Vapor Recovery (ORVR)



Remote sensing

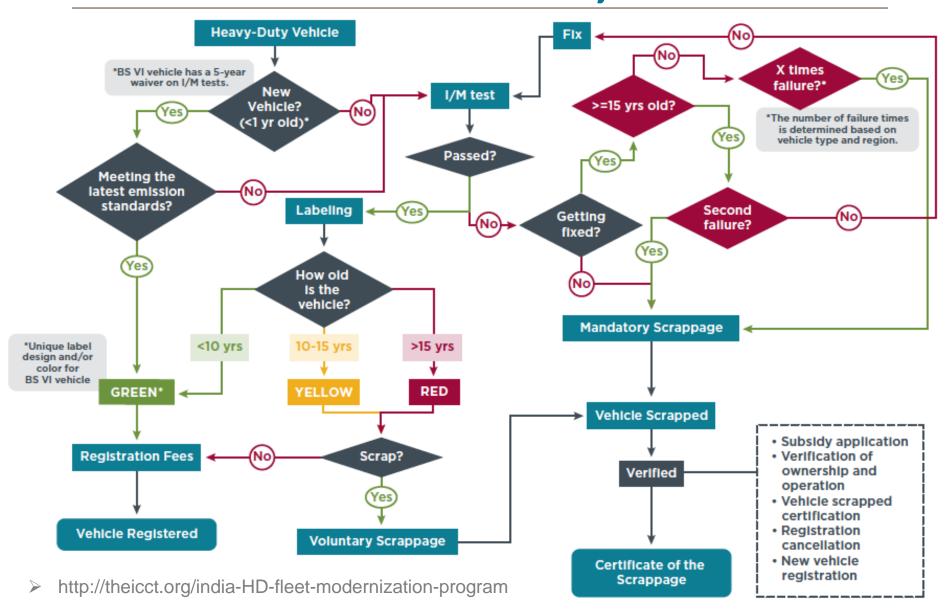
- Programs are widespread in Europe and U.S.
- Useful tool for monitoring mean on-road fleet emissions
 - Ensure that new vehicle standards are operating as intended
 - Ensuring the effectiveness of I/M programs, including guarding against corruption in test centers
 - Can be used to better calibrate emissions modeling
- On-road heavy-duty vehicle emissions monitoring system (OHMS)







Combining a HDV scrappage program with BS VI standards can be a major win-win



Much cleaner diesel vehicles are possible through stricter standards and/or retrofits



No retrofit system
Uncontrolled Diesel Exhaust
(Level 1)

Old technlogy
Little black carbon removal
Little ultrafine PM removal
Does not remove lube oil ash



Retrofitted with

Diesel Oxidation Catalyst (DOC)

(Level 1)

Old technlogy
Little black carbon removal
Little ultrafine PM removal
Does not remove lube oil ash



Retrofitted with Partial Filter (Level 2)

Little black carbon removal Little ultrafine PM removal Does not remove lube oil ash



Retrofitted with

Diesel Particulate Filter (DPF)

(Level 3)

New Technology
Used on all new trucks since 2007
>85% black carbon removal
>85% ultrafine removal
>85% lube oil ash removal

DPFs are typically installed on new diesel passenger vehicles with Euro 5 standards and on heavy duty vehicles with Euro VI standards, but can be retrofitted to older diesels provided <50 ppm sulfur fuel is available.



A combination of regulatory tools and incentives is necessary to reduce transport emissions

New Vehicle Policies

- Stringent tailpipe emission standards
 - ✓ BS VI for on-road vehicles
 - ☐ Stage V for non-road vehicles
- Stringent evaporative emission standards
- Strong compliance and enforcement program
- Promotion of electric drive

Clean Fuel Policies

- ✓ Ultra-low sulfur fuels
- Stage I and II evaporative controls

In-use vehicle emission control

- On-board diagnostics (OBD) based inspection and maintenance program
- Remote sensing or other in-use emissions testing program
- □ Scrappage of old (especially diesel) vehicles
- Diesel particulate filter (DPF) retrofits for BS III vehicles

Demand management

- Restrictions on use of older/more polluting vehicles
 - Additional fees for older/more polluting vehicles
 - Low Emission zones (LEZ)



For more information...

- ICCT India Initiative: http://www.theicct.org/india
- ICCT Heavy-Duty Program: <u>http://www.theicct.org/heavy-duty-vehicles</u>
- Advantages of Euro 6/VI emission standards over Euro 5/V: http://www.theicct.org/briefing-leapfrogging-to-euro-6-vi-mar2015
- Making Bharat VI Affordable:
 http://www.theicct.org/blogs/staff/making-bharat-vi-affordable
- Survey of best practices in reducing emissions through vehicle replacement programs: http://www.theicct.org/vehicle-replacement-program-best-practices-mar2015

Anup Bandivadekar anup "at" theicct.org

http://twitter.com/#!/the icct



ICCT's India air quality and HDV emissions-related resources



http://www.theicct.org/briefingleapfrogging-to-euro-6-vi-mar2015



http://www.theicct.org/comparing-realworld-nox-euro-iv-v-vi-mar2015



http://www.theicct.org/india-bharatstage-vi-emission-standards

icct

India Heavy-Duty Fleet Modernization Program—A Scrappage Program Combined with Accelerated Adoption of arat Stage VI Emission Standards



http://www.theicct.org/india-HD-fleet-modernizationprogram



program